#### ANNUAL FINANCIAL REPORT

June 30, 2018



**JUNE 30, 2018** 

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#### Independent auditors' report

To the Board of Education Mequon-Thiensville School District Mequon, Wisconsin

#### REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the Mequon-Thiensville School District, Mequon, Wisconsin (the "District") as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### MANAGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **AUDITORS' RESPONSIBILITY**

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the discretely presented component unit, Mequon-Thiensville Education Foundation, Inc. (the "Foundation"). Those statements were audited by other auditors, whose report has been furnished to us, and our opinion, insofar as it relates to the amount included for the Foundation, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. The financial statements of the Mequon-Thiensville Foundation, Inc., a discretely presented component unit of the District, were not audited in accordance with *Government Auditing Standards*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditors consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **OPINIONS**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the District as of June 30, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **OTHER MATTERS**

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the budgetary comparison information and the schedules relating to pensions and other postemployment benefits on pages 37 through 42 be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The financial information listed in the table of contents as supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements. The schedule of expenditures of federal awards and schedule of expenditures of state awards are presented for purposes of additional analysis, as required by Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration, and are also not a required part of the basic financial statements.

The supplementary information and the schedules of expenditures of federal and state awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information and the schedules of expenditures of federal and state awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

#### REPORT ON SUMMARIZED FINANCIAL INFORMATION

We have previously audited the District's 2017 financial statements, and our report dated November 20, 2017, expressed unmodified opinions on those respective financial statements of the governmental activities, the discretely presented component unit, each major fund and the aggregate remaining fund information. In our opinion, the summarized comparative information presented herein as of and for the year ended June 30, 2017, is consistent, in all material respects, with the audited financial statements from which it has been derived.

#### OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated November 27, 2018, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

**Certified Public Accountants** 

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Sheboygan, Wisconsin November 27, 2018

### **BASIC FINANCIAL STATEMENTS**

STATEMENT OF NET POSITION
JUNE 30, 2018
WITH COMPARATIVE AMOUNTS AS OF JUNE 30, 2017

						ponent Jnit
	Governmental Activities					-Thiensville
ASSETS		2018		2017	Education F	oundation, Inc.
Cash and investments	\$	6,727,740	\$	6,763,712	\$	370,481
Receivables						
Taxes		8,226,860		8,652,776		-
Accounts		25,122		55,839		-
Pledges		-		-		378
Other		1,489		-		-
Due from other governments		366,557		449,749		-
Inventories and prepaid items				-		5,000
Net pension asset		4,625,943		-		
Beneficial interest in net assets - Greater Milwaukee Foundation		-		-		726,937
Capital assets		404.060		222 275		
Nondepreciable		191,968		202,275		-
Depreciable		46,724,863		46,378,744		300
Total assets		66,890,542		62,503,095		1,103,096
DEFERRED OUTFLOWS OF RESOURCES						
Loss on advance refunding		41,060		102,652		_
Pension related amounts		7,901,874		9,372,871		-
Other postemployment related amounts		1,199,527		1,152,914		-
Total deferred outflows of resources		9,142,461		10,628,437		
LIABILITIES						
Short-term notes payable		2,500,000		2,500,000		•
Accounts payable		199,396		198,755		174,428
Accrued and other current liabilities		938,064		941,962		-
Accrued interest payable		181,250		191,789		-
Unearned revenues		68,859		65,565		9,935
Long-term obligations						
Due in one year		1,837,227		2,540,673		-
Due in more than one year		18,904,367		20,664,294		-
Other postemployment benefits liability		10,564,937		10,874,324		•
Net pension liability		652,039		1,996,713		<u> </u>
Total liabilities		35,846,139		39,974,075		184,363
DEFERRED INFLOWS OF RESOURCES						
Pension related amounts		9,146,510		4,017,997		-
Other postemployment related amounts		368,076		-		-
Office posternatory, maniferential armounts						
Total deferred inflows of resources		9,514,586		4,017,997		-
NET POSITION						
Net investment in capital assets		26,332,075		23,515,826		300
Restricted		1,185,153		1,040,269		312,632
Unrestricted		3,155,050		4,583,365		605,801
Total net position	<u>\$</u>	30,672,278	\$	29,139,460	\$	918,733

## STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2018 WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED JUNE 30, 2017

		Progran	n Revenues
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions
GOVERNMENTAL ACTIVITIES			
Instruction	\$ 26,634,116	\$ 1,301,215	\$ 4,579,014
Support services	18,768,806	1,478,401	1,793,223
Community services	710,533	544,550	2,500
Non-program	999,811	-	-
Interest and fiscal charges	650,617	-	-
Depreciation - unallocated	1,777,123		
Total governmental activities	\$ 49,541,006	\$ 3,324,166	\$ 6,374,737
Component unit			
Mequon-Thiensville Education Foundation, Inc.	\$ 354,008	\$ -	\$ 434,420
	specific func	ral aids not restrict	ed to
	Total general rev	enues	
	Change in net p	osition	
	Net position - Ju	uly 1	
	Net position - Ju	une 30	

aı	Net (Expens nd Changes i	Component Unit				
	Government	tal Activities	Mequon-Thiensville Education			
	2018	2017	Foundation, Inc.			
\$ (	(20,753,887)	\$ (21,514,085)	\$ -			
	(15,497,182)	(18,095,457)	-			
	(163,483)	(340,564)	-			
	(999,811)	(1,062,409)	-			
	(650,617)	(692,135)	-			
	(1,777,123)	(1,649,400)				
	(39,842,103)	(43,354,050)				
			80,412			
	38,874,953	38,228,889	-			
	2,284,141	2,475,776	-			
	138,215	70,493	345			
	77,612	90,124				
	41,374,921	40,865,282	345_			
	1,532,818	(2,488,768)	80,757			
	29,139,460	31,628,228	837,976			
\$	30,672,278	\$ 29,139,460	\$ 918,733			

BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2018
WITH SUMMARIZED FINANCIAL INFORMATION AS OF JUNE 30, 2017

			Go	Other vernmental		To	tals	
		General	Funds			2018	tais	2017
ASSETS								
Cash and investments	\$	5,166,327	\$	1,561,413	\$	6,727,740	\$	6,763,712
Receivables								
Taxes		8,226,860		-		8,226,860		8,652,776
Accounts		11,587		13,535		25,122		55,839
Other		-		1,489		1,489		-
Due from other funds		-		100,000		100,000		100,000
Due from other governments		366,557				366,557		449,749
Total assets	_\$_	13,771,331	<u>\$</u>	1,676,437	_\$_	15,447,768	<u>\$</u>	16,022,076
LIABILITIES AND FUND BALANCES								
Liabilities								
Short-term notes payable	\$	2,500,000	\$	-	\$	2,500,000	\$	2,500,000
Accounts payable		116,859		82,537		199,396		198,755
Accrued and other current liabilities		930,129		7,935		938,064		941,962
Accrued interest payable		23,750		-		23,750		18,889
Due to other funds		100,000		-		100,000		100,000
Unearned revenues		7,000		61,859		68,859		65,565
Total liabilities		3,677,738		152,331		3,830,069		3,825,171
Fund balances								
Restricted		-		1,342,653		1,342,653		1,213,169
Assigned		240,000		181,453		421,453		1,463,441
Unassigned		9,853,593				9,853,593		9,520,295
Total fund balances		10,093,593		1,524,106		11,617,699		12,196,905
Total liabilities and fund balances	\$	13,771,331	<u>\$</u>	1,676,437	<u>\$</u>	15,447,768	<u>\$</u>	16,022,076

BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2018
WITH SUMMARIZED FINANCIAL INFORMATION AS OF JUNE 30, 2017

	2018	2017
RECONCILIATION TO THE STATEMENT OF NET POSITION		
Total fund balances as shown on previous page	\$ 11,617,699	\$ 12,196,905
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not current financial		
resources and therefore are not reported in the funds.	46,916,831	46,581,019
Some deferred outflows and inflows of resources reflect changes in		
long-term liabilities and are not reported in the funds.		
Loss on advance refunding	41,060	102,652
Deferred outflows related to pensions	7,901,874	9,372,871
Deferred inflows related to pensions	(9,146,510)	(4,017,997)
Deferred outflows related to other postemployment benefits	1,199,527	1,152,914
Deferred inflows related to other postemployment benefits	(368,076)	-
Long-term liabilities are not due and payable in the current period and,		
therefore, are not reported in the funds:		
Bonds and notes payable	(19,810,000)	(22,120,000)
Premium on debt	(774,756)	(945,193)
Compensated absences	(156,838)	(139,774)
Other postemployment benefits liability	(10,564,937)	(10,874,324)
Net pension asset (liability)	4,625,943	(1,277,618)
Pension liability	(652,039)	(719,095)
Accrued interest on long-term obligations	 (157,500)	 (172,900)
Net position of governmental activities as reported on the statement		
of net position (see page 4)	\$ 30,672,278	\$ 29,139,460

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES **GOVERNMENTAL FUNDS** FOR THE YEAR ENDED JUNE 30, 2018 WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED JUNE 30, 2017

			Other Governmental	Totals			
		General	Funds	2018	2017		
REVENUES							
Property taxes	\$	35,621,624	\$ 3,253,329	\$ 38,874,953	\$ 38,228,889		
Other local sources		1,356,562	1,844,902	3,201,464	3,117,870		
Interdistrict sources		1,198,657		1,198,657	1,162,681		
Intermediate sources		3,391	-	3,391			
State sources		5,754,954	13,522	5,768,476	5,318,856		
Federal sources		1,062,892	320,104	1,382,996	1,445,662		
Other sources		111,756	2,263	114,019	188,043		
Total revenues		45,109,836	5,434,120	50,543,956	49,462,001		
EXPENDITURES							
Instruction							
Regular instruction		17,937,082	138,613	18,075,695	17,481,800		
Vocational instruction		371,494	-	371,494	470,736		
Special education instruction		4,901,428	-	4,901,428	4,849,563		
Other instruction		2,292,719	35,990	2,328,709	2,285,637		
Total instruction		25,502,723	174,603	25,677,326	25,087,736		
Support services							
Pupil services		2,978,079	-	2,978,079	3,017,346		
Instructional staff services		2,393,906	43,833	2,437,739	2,246,447		
General administration services		708,160	-	708,160	866,067		
School administration services		2,551,454	51,543	2,602,997	2,644,882		
Business services		595,205	-	595,205	496,245		
Operations and maintenance of plant		6,032,279	54,870	6,087,149	15,113,586		
Pupil transportation services		2,225,520	5 1,010	2,225,520	2,104,519		
Food services		-	1,308,347	1,308,347	1,282,830		
Central services		1,321,496	1,500,541	1,321,496	1,270,542		
Insurance		314,046	_	314,046	292,838		
Other support services		84,786	_	84,786	127,500		
Total support services		19,204,931	1,458,593	20,663,524	29,462,802		
Debt service		15,204,551	1,450,555	20,003,324	23,402,002		
Principal		_	2,310,000	2,310,000	2,265,000		
Interest and fiscal charges		36,013	738,849	774,862	816,080		
Total debt service		36,013	3,048,849	3,084,862	3,081,080		
Community service		30,013	704,579	704,579	898,849		
Non-program			107,513	107,513			
General tuition payments		519,268	_	519,268	482,269		
• •		346,691		346,691	482,580		
Special education tuition payments		1,966	_	1,966	3,438		
Adjustments and refunds		131,886		131,886	94,122		
Voucher payments Total non-program		999,811		999,811	1,062,409		
Total expenditures		45,743,478	5,386,624	51,130,102	59,592,876		
Excess of revenues over (under) expenditures		(633,642)	47,496	(586,146)	(10,130,875)		
		(000,012)	,.35	(550).10)	(10)100/010/		
OTHER FINANCING SOURCES (USES)				<b></b>			
Proceeds from sale of capital assets		6,940		6,940	16,453		
Transfers in		-	100,000	100,000	100,000		
Transfers out		(100,000)		(100,000)	(100,000)		
Total other financing sources (uses)		(93,060)	100,000	6,940	16,453		
Net change in fund balances		(726,702)	147,496	(579,206)	(10,114,422)		
Fund balances - July 1		10,820,295	1,376,610	12,196,905	22,311,327		
Fund balances - June 30	\$	10,093,593	\$ 1,524,106	\$ 11,617,699	\$ 12,196,905		

The notes to the basic financial statements are an integral part of this statement.

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2018 WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED JUNE 30, 2017

	2018	2017
RECONCILIATION TO THE STATEMENT OF ACTIVITIES		
Net change in fund balances as shown on previous page	\$ (579,206)	\$ (10,114,422)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.  Capital assets reported as capital outlay reported in governmental fund statements Depreciation expense reported in the statement of activities	2,112,935 (1,777,123)	8,689,449 (1,649,400)
Debt issued provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. Principal repaid	2,310,000	2,265,000
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds:		
Accrued interest on long-term debt	15,400	15,100
Amortization of premiums, discounts and loss on advance refunding	108,845	108,845
Compensated absences	(17,064)	(20,223)
Pension liability (asset)	5,970,617	1,228,159
Deferred outflows of resources related to pensions	(1,470,997)	(4,157,332)
Deferred inflows of resources related to pensions	(5,128,513)	1,255,368
Other postemployment benefits	309,387	(199,308)
Deferred outflows of resources related to other postemployment benefits	46,613	89,996
Deferred inflows of resources related to other postemployment benefits	 (368,076)	 -
Change in net position of governmental activities as reported in the		
statement of activities (see pages 5 - 6)	\$ 1,532,818	\$ (2,488,768)

STATEMENT OF NET POSITION
FIDUCIARY FUNDS
JUNE 30, 2018
WITH SUMMARIZED FINANCIAL INFORMATION AS OF JUNE 30, 2017

	Pι	rivate urpose	E	Employee Benefit		Agency			tals	2017
ASSETS		Trust		Trust	Pup	il Activity		2018		2017
Cash and investments Accounts receivable	\$	6,321 	\$	1,212,786 8,126	\$	38,513 	\$	1,257,620 8,126	\$	1,181,892 9,561
Total assets		6,321		1,220,912		38,513		1,265,746		1,191,453
<b>LIABILITIES</b> Due to student organizations				<del>-</del> _		38,513		38,513		45,186
NET POSITION Restricted	\$	6,321	<u>  \$                                  </u>	1,220,912	<u>\$</u>		_\$_	1,227,233	<u>\$</u>	<u>1,146,267</u>

STATEMENT OF CHANGES IN NET POSITION
FIDUCIARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2018
WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED JUNE 30, 2017

	-	rivate urpose	E	mployee Benefit	To	tals	
		Trust		Trust	2018		2017
ADDITIONS							
Other local sources	\$	94	\$	11,872	\$ 11,966	\$	7,557
Contributions							
Employer		-		1,179,353	1,179,353		1,152,913
Plan members				110,491	110,491		92,561
Total additions		94		1,301,716	1,301,810		1,253,031
DEDUCTIONS Trust fund disbursements		6,000		1,214,844	1,220,844		1,170,474
Change in net position		(5,906)		86,872	80,966		82,557
Net position - July 1		12,227		1,134,040	 1,146,267		1,063,710
Net position - June 30	\$	6,321	\$	1,220,912	\$ 1,227,233	\$	1,146,267

## NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2018

#### **NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of the Mequon-Thiensville, Mequon, Wisconsin (the "District"), have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the District are described below:

#### A. REPORTING ENTITY

The District is organized as a common school district. The District, governed by an elected seven member board, operates grades K through 12 and is comprised of all or parts of three taxing districts. In accordance with GAAP, the basic financial statements are required to include the District and any separate component units that have a significant operational or financial relationship with the District. The District has identified the following component unit that is required to be included in the basic financial statements in accordance with standards established by GASB Statement No. 61.

#### Mequon-Thiensville Education Foundation, Inc.

The component unit column in the district-wide financial statements provides the financial data for the Mequon-Thiensville Education Foundation, Inc. The component unit is reported in a separate column to emphasize that it is legally separate from the District.

The Mequon-Thiensville Education Foundation, Inc. exists for the purpose of raising money and generating contributions from the members of the Mequon-Thiensville community to enhance student educational opportunities. The Mequon-Thiensville Education Foundation, Inc. is reported as a component unit because it raises and holds economic resources almost entirely for the direct benefit of the District or its constituents. Complete financial statements for the component unit can be obtained from the Mequon-Thiensville Education Foundation, Inc., P.O. Box 514, Mequon, WI 53092.

#### **B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

The district-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for services. The District has no business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, and fiduciary funds, even though the latter are excluded from the district-wide financial statements. Governmental funds include general, special revenue, debt service and capital projects funds. The District has no proprietary funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

The District reports the following major governmental fund:

#### **General Fund**

This is the District's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

## NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2018

Additionally, the District reports the following fund types:

- ► The *private purpose trust fund* is used to account for resources legally held in trust for scholarship awards. Only earnings on the invested resources may be used to support the scholarships.
- ► The *employee benefit trust fund* is used to account for resources legally held in trust for other postemployment benefits.
- ▶ The District accounts for assets held as an agent for various student and parent organizations in an *agency fund*.

#### C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

The district-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are recognized as revenue in the fiscal year for which taxes have been levied. Tuition, grants, fees and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenue of the current fiscal period. All other revenue items are considered to be measurable and available only when the cash is received by the District.

As a general rule the effect of interfund activity has been eliminated from the district-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, and fees and fines, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources, as they are needed.

#### D. ASSETS, LIABILITIES, DEFERRED OUTFLOWS/INFLOWS OF RESOURCES, AND NET POSITION OR FUND BALANCE

#### 1. Cash and Investments

Cash and investments are combined in the financial statements. Cash deposits consist of demand and time deposits with financial institutions and are carried at cost. Investments are stated at fair value. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date.

## NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2018

#### 2. Property Taxes

The aggregate District tax levy is apportioned and certified in November of the current fiscal year for collection to comprising municipalities based on the immediate past October 1 full or "equalized" taxable property values. As permitted by a collecting municipality's ordinance, taxes must be paid in full or in two or more installments with the first installment payable the subsequent January 31 and a final payment no later than the following July 31. On or before January 15, and by the 20<sup>th</sup> of each subsequent month thereafter, the District is paid by the collecting municipalities its proportionate share of tax collections received through the last day of the preceding month. On or before August 20, the county treasurer makes full settlement to the District for any remaining balance.

Property taxes are recognized as revenue in the fiscal year levied as they are considered due as of January 1, the date from which interest and penalties accrue for non-payment of a scheduled installment, and full receipt of the entire levy is assured within sixty days of fiscal year end, meeting the availability criteria necessary for property tax revenue recognition by accounting principles generally accepted in the United States of America.

#### 3. Accounts Receivable

Accounts receivable are recorded at gross amounts with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that the amount of such allowance would not be material to the basic financial statements.

#### 4. Interfund Receivables and Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" and "due to other funds" in the fund financial statements.

#### 5. Prepaid Items

Payments made to vendors that will benefit periods beyond the end of the current fiscal year are recorded as prepaid items and are accounted for on the consumption method.

Prepaid items of governmental funds in the fund financial statements are offset by nonspendable fund balance to indicate that they do not represent spendable available financial resources.

#### 6. Capital Assets

Capital assets, which include property, plant, and equipment, are reported in the in the district-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of \$5,000 or higher and an estimated useful life in excess of a year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

## NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2018

Capital assets of the District are depreciated using the straight-line method over the following estimated useful lives:

	Governmental Activities	Component Unit
Assets	Yea	ars
Land improvements	20	-
Buildings and improvements	25 - 50	-
Machinery and equipment	5 - 20	5 - 7

#### 7. Compensated Absences

It is the District's policy to permit employees to accumulate earned but unused vacation and sick leave benefits in accordance with employee handbook policies and/or bargaining unit agreements. All vacation and sick leave is accrued when incurred in the district-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds in the fund financial statements only if they have matured, for example, as a result of employee resignations and retirements.

#### 8. Deferred Outflows/Inflows of Resources

Deferred outflows of resources are a consumption of net position by the government that is applicable to a future reporting period. Deferred inflows of resources are an acquisition of net position by the government that is applicable to a future reporting period. The recognition of those outflows and inflows as expenses or expenditures and revenues are deferred until the future periods to which the outflows and inflows are applicable.

#### 9. Long-term Obligations

In the district-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 10. Pensions

#### Wisconsin Retirement System

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Supplemental Pension Plan

Qualifying teachers and administrators are provided with a supplemental pension. The supplemental pension is a single employer defined benefit plan administered by the District. For purposes of measuring the supplemental pension liability, related deferred outflows and inflows and pension expense, the District has used values provided by their actuary. Benefit payments are recognized when due and payable in accordance with the benefit terms.

### NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2018

#### 11. Other Postemployment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the District's Other Postemployment Benefit Plan (the "Plan") and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms.

#### 12. Fund Equity

#### **Governmental Fund Financial Statements**

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance. Amounts that are not in spendable form (such as inventory, prepaid items, or long-term receivables) or are legally or contractually required to remain intact.
- Restricted fund balance. Amounts that are constrained for specific purposes by external parties (such as grantor or bondholders), through constitutional provisions, or by enabling legislation.
- ▶ Committed fund balance. Amounts that are constrained for specific purposes by action of the Board of Education. These constraints can only be removed or changed by the Board of Education using the same action that was used to create them.
- Assigned fund balance. Amounts that are constrained for specific purposes by action of District management. The Board of Education has authorized the Superintendent or designee to assign fund balance. Residual amounts in any governmental fund, other than the General Fund, are also reported as assigned.
- ▶ Unassigned fund balance. Amounts that are available for any purpose. Positive unassigned amounts are only reported in the General Fund.

#### **District-wide Statements**

Equity is classified as net position and displayed in three components:

- ▶ Net investment in capital assets. Amount of capital assets, net of accumulated depreciation, and capital related deferred outflows of resources less outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets and any capital related deferred inflows of resources.
- Restricted net position. Amount of net position that is subject to restrictions that are imposed by 1) external groups, such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- Unrestricted net position. Net position that is neither classified as restricted nor as net investment in capital assets.

#### **E. USE OF ESTIMATES**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

### NOTES TO BASIC FINANCIAL STATEMENTS

JUNE 30, 2018

#### F. PRIOR YEAR INFORMATION

Comparative amounts for the prior year have been presented in the basic financial statements to provide an understanding of changes in the District's financial position and operations. The comparative amounts may be summarized in total and not at the level of detail required for a presentation in conformity with generally accepted accounting principles. Accordingly, such information should be read in conjunction with the government's financial statements for the year ended June 30, 2017, from which the summarized information was derived.

#### G. RECLASSIFICATIONS

Certain amounts in the prior year financial statements have been reclassified to conform with the presentation in the current year financial statements with no change in previously reported net position, changes in net position, fund balance or changes in fund balance.

#### **NOTE 2: DETAILED NOTES ON ALL FUNDS**

#### A. CASH AND INVESTMENTS

The debt service funds account for their transactions through separate and distinct bank and investment accounts as required by State Statutes. In addition, the agency fund uses separate and distinct accounts. All other funds share in common bank and investment accounts.

Invested cash consists of deposits and investments that are restricted by Wisconsin Statutes to the following:

Time deposits; repurchase agreements; securities issued by federal, state and local governmental entities; statutorily authorized commercial paper and corporate securities; and the Wisconsin local government investment pool. Investments in the private-purpose trust fund may be invested in other types of investments as authorized user Wisconsin Statute 881.01, "Uniform Prudent Investor Act".

The carrying amount of the District's cash and investments totaled \$7,985,360 on June 30, 2018 as summarized below:

Primary government:		
Deposits with financial institutions	\$	266,828
Investments		
Wisconsin Investment Series Cooperative		7,718,532
	<u>  \$                                  </u>	7,985,360
Component unit:		
Deposits with financial institutions	<u>\$</u>	370,481
Reconciliation to the basic financial statements:		
Government-wide statement of net position		
Cash and investments	\$	6,727,740
Fiduciary fund statement of net position	·	
Private purpose trust		6,321
Employee benefit trust		1,212,786
Agency fund		38,513
5,	\$	7,985,360
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## NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2018

#### Fair Value Measurements

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant observable inputs; Level 3 inputs are significant unobservable inputs. The District's investment in the WISC limited duration series of \$1,323,709 is considered a level 2 investment.

Deposits and investments of the District are subject to various risks. Presented below is a discussion of the District's deposits and investments and the related risks.

#### **Custodial Credit Risk**

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. Wisconsin statutes require repurchase agreements to be fully collateralized by bonds or securities issued or guaranteed by the federal government or its instrumentalities. The District does not have an additional custodial credit policy.

Deposits with financial institutions within the State of Wisconsin are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of \$250,000 for the combined amount of all time and savings deposits and \$250,000 for interest-bearing and noninterest-bearing demand deposits per official custodian per insured depository institution. Deposits with financial institutions located outside the State of Wisconsin are insured by the FDIC in the amount of \$250,000 for the combined amount of all deposit accounts per official custodian per depository institution. Deposits with credit unions are insured by the National Credit Union Share Insurance Fund (NCUSIF) in the amount of \$250,000 per credit union member. Also, the State of Wisconsin has a State Guarantee Fund which provides a maximum of \$400,000 per public depository above the amount provided by an agency of the U.S. Government. However, due to the relatively small size of the State Guarantee Fund in relation to the Fund's total coverage, total recovery of insured losses may not be available. This coverage has been considered in determining custodial credit risk.

As of June 30, 2018, \$363,577 of the District's deposits with financial institutions were in excess of federal and state depository insurance limits. \$363,577 was collateralized with securities held by the pledging financial institution or its trust department or agent, but not in the District's name.

#### **Credit Risk**

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Wisconsin statutes limit investment in securities to the top two ratings assigned by nationally recognized statistical rating organizations. Presented below is the actual rating as of the year-end for each investment type.

Investment Type	Amount	xempt from sclosure	AAA	Aa	Not Rated
WISC	 Amount	 30,000,0	 7001	 	 
Cash management series Investment management series	\$ 76,103 6,318,720	\$ -	\$ 76,103 6,318,720	\$ -	\$ -
Limited term duration series	1,323,709		 	 1,323,709	
Totals	\$ 7,718,532	\$ 	\$ 6,394,823	\$ 1,323,709	\$ 

## NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2018

#### **Concentration of Credit Risk**

The investment policy of the District contains no limitations on the amount that can be invested in any one issuer. At June 30, 2018, the District had no investments in any one issuer (other than U.S. Treasury securities, mutual funds, and external investment pools) that represent 5% or more of total District investments.

#### **Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Information about the sensitivity of the fair values of the District's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the District's investments by maturity:

			Remaining Maturity (in Months)								
Investment Type		Amount		12 Months or Less		13 to 24 Months		o 60 nths	More Than 60 Months		
WISC										_	
Cash management series	\$	76,103	\$	76,103	\$	-	\$	-	\$	-	
Investment management series		6,318,720		6,318,720		-		-		-	
Limited term duration series		1,323,709		1,323,709		-		-		-	
Totals	\$	7,718,532	\$	7,718,532	\$	-	\$		\$		

#### **Investment in Wisconsin Investment Series Cooperation**

The District has investments in the Wisconsin Investment Series Cooperative (WISC) of \$7,718,532 at year-end consisting of \$76,103 invested in the Cash Management Series, \$6,318,720 invested in the Investment Series, and \$1,323,709 invested in the limited term duration series. The Cash Management Series has no minimum investment period, allows check writing privileges, and the average dollar weighted maturity is ninety (90) days or less. The Investment Series requires a 14 day minimum investment period and one business day withdrawal notice, and the average dollar weighted maturity is one hundred twenty (120) days or less. The limited term duration series invests in high quality fixed income investments with short term maturities that are compliant with Wisconsin Statutes.

WISC is organized by and operated exclusively for Wisconsin public schools, technical colleges, and municipal entities. WISC is not registered with the Securities and Exchange Commission, but operates under Wisconsin International Cooperate Statute, Wisconsin Statute, Section 66.031. WISC is governed by the Wisconsin Investment Series Cooperative Commission in accordance with the terms of the Intergovernmental Cooperation Agreement. WISC invests District funds in accordance with Wisconsin law. WISC investments are valued at amortized cost, which approximates market value.

#### Component Unit - Beneficial Interest in Net Assets Held by Greater Milwaukee Foundation

Beneficial interest in net assets held by the Greater Milwaukee Foundation represent amounts held at the Greater Milwaukee Foundation for the Mequon-Thiensville Education Foundation. These investments are the legal assets of the Greater Milwaukee Foundation with the restriction that the assets are held on behalf of the Mequon-Thiensville Education Foundation in accordance with the agreement governing the assets.

## NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2018

#### **B. CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2018 was as follows:

		eginning Balance	lı	ncreases	De	creases		Ending Balance
Governmental activities:								
Capital assets, nondepreciable:								
Land	\$	167,438	\$	-	\$	-	\$	167,438
Construction in progress		34,837		24,530		34,837		24,530
Total capital assets, nondepreciable		202,275		24,530		34,837		191,968
Capital assets, depreciable:								
Land improvements		3,047,203		23,910		-		3,071,113
Buildings and improvements		72,451,675		1,863,874		-		74,315,549
Machinery and equipment		3,777,279		235,458		-		4,012,737
Subtotals		79,276,157		2,123,242				81,399,399
Less accumulated depreciation for:								
Land improvements		1,655,067		114,774		-		1,769,841
Buildings and improvements		28,260,774		1,480,013		_		29,740,787
Machinery and equipment		2,981,572		182,336		-		3,163,908
Subtotals		32,897,413		1,777,123		-		34,674,536
Total capital assets, depreciable, net	<u> </u>	46,378,744		346,119				46,724,863
Governmental activities capital assets, net	_\$_	46,581,019	\$	370,649	\$	34,837		46,916,831
Less: Capital related debt								20,584,756
Net investment in capital assets							_\$	26,332,075
	E	eginning Balance	tı	ncreases	De	creases		Ending Balance
Component unit								
Capital assets, depreciable:								
Machinery and equipment	_\$_	1,492	\$		_\$		_\$	1,492
Less accumulated depreciation for: Machinery and equipment		894		298				1,192
Total capital assets, depreciable, net		598		(298)				300
Component unit capital assets, net		598		(298)		<del>-</del>	\$	300

The District's capital assets are shared by many governmental functions. Accordingly, it was not considered practical to allocate depreciation expense.

#### NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2018

#### C. INTERFUND RECEIVABLE, PAYABLES, AND TRANSFERS

Interfund receivables and payables between individual funds of the District, as reported in the fund financial statements, as of June 30, 2018 are detailed below:

		Interfund Receivables			
Governmental funds General Capital improvement trust	\$	100,000	\$	100,000	
Totals	_\$	100,000	\$	100,000	

The purpose of these interfunds is to account for the time lag between the dates transactions are recorded in the accounting system and payments between funds are made.

Interfund transfers for the year ended June 30, 2018 were as follows:

	Transfer			
Fund		<u>In</u>		Out
General fund	\$	-	\$	100,000
Capital improvement trust		100,000		
	\$	100,000	\$	100,000

Interfund transfers were made for the following purposes:

To transfer unrestricted revenues collected in the General Fund to the Capital Improvement Trust fund for future capital improvements.

\$ 100,000

#### **D. SHORT-TERM OBLIGATIONS**

The District issued tax and revenue anticipation promissory notes in advance of property tax collections. The notes are needed because District expenses for the year begin in July whereas tax collections are not received until January. Short-term debt activity for the year ended June 30, 2018 was as follows:

	Outstanding			Outstanding
	7/1/17	Issued	Retired	6/30/18
Tax and revenue anticipation notes	\$ 2,500,000	\$ -	\$ -	\$ 2,500,000

Short-term notes payable at June 30, 2018 of \$2,500,000 consist of the following tax and revenue anticipation promissory notes:

	Date of	Final	Interest	Original	Balance
	Issue	<u>Maturity</u>	Rates	Indebtedness	6/30/18
BOK Financial Securities, Inc.	9/28/17	9/6/18	1.50%	\$ 2,500,000	\$ 2,500,000

Total interest paid for the year on short-term debt totaled \$36,013.

## NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2018

#### E. LONG-TERM OBLIGATIONS

The following is a summary of changes in long-term obligations of the District for the year ended June 30, 2018:

	Beginning Balance	Issued		Retired	Ending Balance		Oue Within One Year
Governmental activities: General obligation debt Bonds	\$ 22,120,000	\$ _	\$	2,310,000	\$ 19,810,000	\$	1,610,000
Debt premium Compensated absences	945,193 139,774	93,022		170,437 75,958	774,756 156,838		170,437 56,790
Governmental activities Long-term obligations	\$ 23,204,967	\$ 93,022	<u>\$</u>	2,556,395	\$ 20,741,594	_\$_	1,837,227

Total interest paid during the year on long-term debt totaled \$738,849.

#### **General Obligation Debt**

General obligation debt currently outstanding is detailed as follows:

	Date of Issue	Final <u>Maturity</u>	Interest Rates	In	Original Indebtedness		Balance 6/30/18
General obligation bonds General obligation bonds	12/3/12 6/8/15	3/1/19 9/1/30	2.00 - 3.00% 3.125 - 4.00%	\$	12,640,000 18,200,000	\$	1,610,000 18,200,000
Total outstanding general ob	ligation debt					_\$_	19,810,000

Annual principal and interest maturities of the outstanding general obligation debt of \$19,810,000 on June 30, 2018 are detailed below:

Year Ended	 Governmental Activities							
June 30,	Principal Interest			<u>Total</u>				
2019	\$ 1,610,000	\$	692,649	\$	2,302,649			
2020	1,355,000		660,449		2,015,449			
2021	1,410,000		606,249		2,016,249			
2022	1,470,000		549,849		2,019,849			
2023	1,525,000		491,049		2,016,049			
2024 - 2028	8,590,000		1,506,094		10,096,094			
2029 - 2030	3,850,000		184,339		4,034,339			
	\$ 19,810,000	\$	4,690,678	\$	24,500,678			
				_				

For governmental activities, the other long-term liabilities are generally funded by the General Fund.

## NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2018

#### **Legal Margin for New Debt**

The District's legal margin for creation of additional general obligation debt on June 30, 2018 was \$473,388,878 as follows:

Equalized valuation of the District Statutory limitation percentage		\$ 4,930,483,277 (x) 10%
General obligation debt limitation, per Section 67.03 of the		
Wisconsin Statutes		493,048,328
Total outstanding general obligation debt applicable to debt limitation	\$ 19,810,000	
Less: Amounts available for financing general obligation debt		
Debt service fund (1)	 150,550	
Net outstanding general obligation debt applicable to debt limitation		19,659,450
Legal margin for new debt		\$ 473,388,878

<sup>(1) -</sup> Debt service funds less \$346,324 of interest payments due in 2018.

#### F. OPERATING LEASES

The District leases office space and various equipment under long-term operating leases. Following is a schedule, by years, of future minimum rental payments required under long-term operating leases:

Year Ending June 30,	Amount	
2019	\$	202,000
2020		94,000
2021		94,000
2022		94,000
2023		46,000
Total minimum payments required	\$	530,000

Rent expense under all operating leases for the year ended June 30, 2018 amounted to \$155,935.

#### **G. PENSION PLANS**

The District reports pension related balances at June 30, 2018, as summarized below:

	PensionAsset		 Pension Liability	 Resources	 Resources
Wisconsin Retirement System (WRS)	\$	4,625,943	\$ -	\$ 7,821,874	\$ 9,133,431
Supplemental or stipend pension plan			 652,039	 80,000	 13,079
Total	\$	4,625,943	\$ 652,039	\$ 7,901,874	\$ 9,146,510

#### 1. WRS Pension Plan Description

The WRS is a cost-sharing, multiple-employer, defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at http://etf.wi.gov/publications/cafr.htm.

## NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2018

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and executive service retirement plan participants if hired on or before December 31, 2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service. The factors influencing the benefit are 1) final average earnings, 2) years of creditable service, and 3) a formula factor.

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupation employees) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

#### Post-Retirement Adjustments

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund Adjustment
2007	3%	10%
2008	6.6	0
2009	(2.1)	(42)
2010	(1.3)	22
2011	(1.2)	11
2012	(7.0)	(7)
2013	(9.6)	9
2014	4.7	25
2015	2.9	2
2016	0.5	(5)
2017	2.0	4

## NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2018

#### **Contributions**

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, and executives and elected officials. Starting on January 1, 2016, the executives and elected officials category was merged into the general employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period ending December 31, 2017, the WRS recognized \$1,563,207 in contributions from the District.

Contribution rates for the reporting period are:

Employee Category	<b>Employee</b>	<b>Employer</b>
General (including teachers, executives and elected officials)	6.8%	6.8%
Protective with Social Security	6.8%	10.6%
Protective without Social Security	6.8%	14.9%

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2018, the District reported an asset of \$4,625,943 for its proportionate share of the net pension asset. The net pension asset was measured as of December 31, 2017, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2016 rolled forward to December 31, 2017. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net pension asset was based on the District's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2017, the District's proportion was 0.15580190%, which was an increase of 0.00079614% from its proportion measured as of December 31, 2016.

For the year ended June 30, 2018, the District recognized pension expense of \$2,031,437.

At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		 erred Inflows Resources
Differences between expected and actual experience	\$	5,877,376	\$ 2,749,241
Net differences between projected and actual			
earnings on pension plan investments		-	6,357,929
Changes in assumptions		913,996	26,261
Changes in proportion and differences between employer contributions and proportionate share			
of contributions		52,848	-
Employer contributions subsequent to the			
measurement date		977,654	 
Total	\$	7,821,874	 9,133,431

## NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2018

\$977,654 reported as deferred outflows related to pension resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ended June 30,	 Expense
2018	\$ 525,337
2019	(27,484)
2020	(1,591,314)
2021	(1,206,795)
2022	11,045
Total	\$ (2,289,211)

#### **Actuarial Assumptions**

The total pension liability in the December 31, 2017, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial valuation date:	December 31, 2016
Measurement date of net pension liability (asset):	December 31, 2017
Actuarial cost method:	Entry Age
Asset valuation method:	Fair Value
Long-term expected rate of return:	7.2%
Discount rate:	7.2%
Salary increases:	
Inflation	3.2%
Seniority/Merit	0.2% - 5.6%
Mortality	Wisconsin 2012 Mortality Table
Post-retirement adjustments*	2.1%

No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 2.1% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2015 using experience from 2012 - 2014. The total pension liability for December 31, 2017 is based upon a roll-forward of the liability calculated from the December 31, 2016 actuarial valuation.

Long-term Expected Return on Plan Assets. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

## NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2018

	Current Asset Allocation %	Long-term Expected Nominal Rate of Return %	Long-term Expected Real Rate of Return %
Core Fund Asset Class			
Global equities	50%	8.2%	5.3%
Fixed income	24.5%	4.2%	1.4%
Inflation sensitive assets	15.5%	3.8%	1.0%
Real estate	8%	6.5%	3.6%
Private equity/debt	8%	9.4%	6.5%
Multi-asset	4%	6.5%	3.6%
Total Core Fund	110%	7.3%	4.4%
Variable Fund Asset Class			
U.S. equities	70%	7.5%	4.6%
International equities	30%	7.8%	4.9%
Total Variable Fund	100%	7.9%	5.0%

New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.75%

Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations

Single Discount Rate. A single discount rate of 7.20% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.20% and a long-term bond rate of 3.31%. Because of the unique structure of WRS, the 7.20% expected rate of return implies that a dividend of approximately 2.1% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan members contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the District's proportionate share of the net pension liability (asset) to changes in the discount rate. The following presents the District's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.2 percent, as well as what the District's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20 percent) or 1-percentage-point higher (8.20 percent) than the current rate:

	1%	1% Decrease to		Current		1% Increase to	
	Di	scount Rate (6.20%)	D	iscount Rate (7.20%)	D	iscount Rate (8.20%)	
District's proportionate share of							
the net pension liability (asset)	\$	11,968,894	\$	(4,625,943)	\$	(17,238,533)	

**Pension plan fiduciary net position.** Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at http://etf.wi.gov/publications/cafr.htm.

## NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2018

#### Payable to the Pension Plan

At June 30, 2018, the District reported a payable of \$614,491 for the outstanding amount of contributions to the pension plan for the year ended June 30, 2018.

#### 2. Supplemental Pension Plan

#### **Pension Description**

The plan, a single-employer pension plan, is a defined benefit pension plan established to provide a cash stipend to some retirees. The plan is administered by the District. The plan does not issue separate financial statements.

#### **Benefits Provided**

A summary of eligibility requirements and plan benefits follows:

Pension	Eligibility Requirements Age	Service	Benefit Duration	Plan Benefit
Administrators	55	10	•	\$20,000 upon retirement
Teachers	58	20		\$10,000 upon retirement

#### **Employees Covered by Benefit Terms**

As of the June 30, 2016 actuarial valuation, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	13
Active employees	286
	299

#### **Funding Policy**

The entire cost of these benefits is paid by the District. Benefits are currently funded on a pay-as-you-go basis and no assets exist to prefund retiree benefits.

### Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

Component		Amount
Total pension liability at July 1, 2016	-\$	719,095
Changes for the year.		
Service cost		53,824
Interest		20,468
Changes of assumptions or other input		(13,848)
Benefit payments		(127,500)
Net changes		(67,056)
Total pension liability at June 30, 2017	\$	652,039

For the year ended June 30, 2018, the District recognized pension expense of \$73,523.

## NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2018

At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	 d Outflows sources	Deferred Inflows of Resources		
Differences between expected and actual experience	\$ -	\$	-	
Net differences between projected and actual				
earnings on pension plan investments	-		-	
Changes in assumptions	-		13,079	
Changes in proportion and differences between				
employer contributions and proportionate share				
of contributions	-		-	
Employer contributions subsequent to the				
measurement date	 80,000			
Total	\$ 80,000	\$	13,079	

\$80,000 reported as deferred outflows related to pension resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the pension liability in the year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ended	
June 30,	 Expense
2018	\$ (769)
2019	(769)
2020	(769)
2021	(769)
2022	(769)
Thereafter	 (9,234)
Total	\$ (13,079)

#### **Actuarial Assumptions**

The District's total pension liability was measured as of July 1, 2017 and rolled forward to June 30, 2018.

The total pension liability in the June 30, 2016 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Valuation date	June 30, 2016
Actuarial cost method	Entry age normal
Amortization method	Level percentage of salary
Actuarial assumptions:	
Discount rate	3.50%
Inflation	2.50%

Single Discount Rate. A single discount rate of 3.50% was used to measure the total pension liability. This single discount rate was based on the 20 year tax exempt AA muni bond rates.

## NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2018

Sensitivity of the District's total pension liability to changes in the discount rate. The following presents the District's total pension liability at June 30, 2017 calculated using the discount rate of 3.50%, as well as what the District's total pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.50%) or 1-percentage-point higher (4.50%) than the current rate.

	1% D€	1% Decrease to		Current		1% Increase to		
	Disco	unt Rate	Discount Rate		Discount Rate			
	(2	.50%)	(	(3.50%)	(	(4.50%)		
Total pension liability	\$	679,753	\$	652,039	\$	624,515		

The sensitivity of the District's total pension liability was determined based on the actuarial date while the total pension liability of \$652,039 was based on the District's fiscal year ended June 30, 2017, as rolled forward by the District's actuary. Sensitivity information as of June 30, 2018 was not available.

#### Payable to the Supplemental Pension Plan

At June 30, 2018, the District reported a payable of \$0 for the outstanding amount of contributions to the Plan required for the year ended June 30, 2018.

#### H. OTHER POSTEMPLOYMENT BENEFITS

#### Plan Description

The Plan is a single-employer defined benefit postemployment health plan that covers retired employees of the District. Eligible retired employees have access to group medical coverage through the District's group plan. District paid medical benefits are paid for as indicated below. All employees of the District are eligible for the Plan if they meet the following age and service requirements below.

#### **Benefits Provided**

The District shall make contributions for retiree premiums.

#### **Employees Covered by Benefit Terms**

As of the June 30, 2016 actuarial valuation, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	50
Active employees	354
	404

#### **Contributions**

Contributions are made for administrators, teachers, and educational support staff in the following manner:

The District will contribute 89% of medical premiums and 100% dental premiums until age 65 for administrators and management confidential employees who are 55 years of age with 10 years of service to the district.

The District will contribute 89% of medical premiums and 100% of dental premiums frozen at the amount at the time of the retirement for teachers, psychologists, and social worker employees who are 58 years of age with 20 years of service to the district.

The District will contribute via the implicit rate subsidy only for education support staff of their unused sick leave accumulated and converted to the retiree's final per diem rate may be used towards premiums on the District's group medical plan. Educational support staff are eligible if they are 58 years of age and 20 years of service to the district.

#### NOTES TO BASIC FINANCIAL STATEMENTS

**JUNE 30, 2018** 

#### **Net OPEB Liability**

The District's net OPEB liability was measured as of June 30, 2017, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2016.

Actuarial Assumptions. The total OPEB liability in the June 30, 2016 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation: 2.50% Salary increases: 3.0% Investment rate of return: 3.50%

Healthcare cost trend rates: 7.5% decreasing by 0.50% per year down to 6.5%,

then by 0.10% percent per year down to 5.0%,

and level thereafter

Mortality rates are the same as those used in the December 2012 Wisconsin Retirement System's annual report.

The actuarial assumptions used in the June 30, 2016 valuation were based on the "Wisconsin Retirement System 2009 - 2011 Experience Study".

The long-term expected rate of return on OPEB plan investments was valued at 3.50%. A blend of expected earnings on District funds and the current yield for 20 year tax-exempt AA Municipal bond rate or higher as of the measurement date was used for all years of benefit payments.

Discount Rate. The discount rate used to measure the total OPEB liability was 3.50%. The projection of cash flows used to determine the discount rate assumed that District contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments for current active and inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

#### Changes in the Net OPEB Liability

	Increase (Decrease)					
	Total OPEB Liability (a)		Plan Fiduciary Net Position (b)		Net OPEB Liability (a) - (b)	
Balance at July 1, 2016	\$	11,925,909	\$	1,051,584	\$	10,874,325
Changes for the year:						_
Service cost		892,377		-		892,377
Interest		354,994		-		354,994
Changes of assumptions or other input		(396,390)		-		(396,390)
Contributions - employer		-		1,152,913		(1,152,913)
Net investment income		-		7,456		(7,456)
Benefit payments		(1,077,913)		(1,077,913)		-
Net changes		(226,932)		82,456		(309,388)
Balance at June 30, 2017	\$	11,698,977	\$	1,134,040	\$	10,564,937

#### NOTES TO BASIC FINANCIAL STATEMENTS **JUNE 30, 2018**

Sensitivity of the net OPEB liability to changes in the discount rate. The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using a discount rate that is 1percentage-point lower (2.50%) or 1-percentage-point higher (4.50%) than the current rate:

	1% Decrease to	Current	1% Increase to	
	Discount Rate	Discount Rate	Discount Rate	
	(2.5%)	(3.5%)	(4.5%)	
Net OPEB liability	\$ 11,261,213	\$ 10,564,937	\$ 9,896,561	

Sensitivity of the net OPEB liability to changes in the healthcare cost trend rates. The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (6.5% decreasing to 4.0%) or 1-percentage-point higher (8.5% decreasing to 6.0%) than the current healthcare cost trend rates:

			He	ealthcare Cost		
	•	1% Decrease	1	Frend Rates	1	% Increase
	(6.5% decreasing		(7.5% decreasing		(8.5% decreasing	
		to 4.0%)		to 5.0%)		to 6.0%)
Net OPEB liability	\$	9,513,918	\$	10,564,937	\$	11,788,750

OPEB plan fiduciary net position. Information about the OPEB plan's fiduciary net position is presented in the Employee Benefit Trust Fund in these financial statements.

#### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2018, the District recognized OPEB expense of \$1,191,427. At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

		ed Outflows lesources	Deferred Inflows of Resources		
Differences between expected and actual experience	\$	-	\$		
Changes in assumptions		-		368,076	
Net difference between projected and actual earnings					
on OPEB plan investments		20,174		-	
District contributions subsequent to the					
measurement date		1,179,353			
Total	_\$	1,199,527	\$	368,076	

#### NOTES TO BASIC FINANCIAL STATEMENTS

**JUNE 30, 2018** 

\$1,179,353 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2018, and reported in the year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in other postemployment benefits expense as follows:

Year Ended		
June 30,	_	Expense
2018	\$	23,271
2019		23,271
2020		23,271
2021		23,269
2022		28,314
Thereafter		226,506
Total	\$	347,902

#### Payable to the OPEB Plan

At June 30, 2018, the District reported a payable of \$0 for the outstanding amount of contribution to the Plan required for the year ended June 30, 2018.

#### I. FUND EQUITY

#### **Restricted Fund Balance**

In the fund financial statements, portions of governmental fund balances are not available for appropriation or are legally restricted for use for a specific purpose. At June 30, 2018, restricted fund balance was as follows:

Special Revenue Funds Restricted for Donor intent Food service	\$	203,573 354,654
Debt Service Funds Restricted for Retirement of long-term debt		496,874
Capital Projects Fund Restricted for Capital improvements	_	287,552
Total restricted fund balance		1,342,653

#### **Restricted Fiduciary Fund Balance**

In the fund financial statements, portions of fiduciary fund balances are not available for appropriation or are legally restricted for use for a specific purpose. At June 30, 2018, restricted fiduciary fund balance was as follows:

Fiduciary Funds		
Restricted for		
Scholarships	\$	6,321
Postemployment benefits		1,220,912
• •	<del></del>	
Total restricted fiduciary fund balance	\$	1,227,233

## NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2018

#### **Assigned Fund Balance**

Portions of governmental fund balances have been assigned to represent tentative management plans that are subject to change. At June 30, 2018, fund balance was assigned as follows:

General Fund Assigned for Capital projects	\$	240,000
Capital projects	Ψ	240,000
Special Revenue Funds Assigned for		
Community service		181,453
Tarak	¢	424 452
Total	_\$	421,453
Net Position		
The District reports restricted net position at June 30, 2018 as follows:		
Governmental activities		
Restricted for		
Donor intent	\$	203,573
Food service		354,654
Debt service		339,374
Capital improvement trust		287,552
Total governmental activities restricted net position		1,185,153
Component unit		
Temporarily restricted		
Foundation activities	\$	98,269
Unappropriated endowment earnings		74,798
Permanantly restricted		
Endowment		139,565
Total restricted net position	\$	312,632

#### **NOTE 3: OTHER INFORMATION**

#### **A.RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the government carries commercial insurance. The District completes an annual review of its insurance coverage to ensure adequate coverage.

## NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2018

#### **B. CONTINGENCIES**

The District participates in a number of federal and state assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives. Accordingly, the District's compliance with applicable grant requirements will be established at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

From time to time, the District is party to other various pending claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, it is the opinion of management and the legal counsel that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the District's financial position or results of operations.

#### C. LIMITATION ON SCHOOL DISTRICT REVENUES

Wisconsin Statutes limit the amount of revenues a school district may derive from general school aids and property taxes unless a higher amount is approved by a referendum.

This limitation does not apply to revenue needed for payment of any general obligation debt service (including refinanced debt) authorized by either of the following:

- A resolution of the school board or by referendum prior to August 12, 1993.
- ► A referendum on or after August 12, 1993.

#### **D.UPCOMING ACCOUNTING PRONOUNCEMENTS**

In January 2017, the GASB issued Statement No. 84, *Fiduciary Activities*. The statement establishes criteria for identifying fiduciary activities and addresses financial reporting for these activities. This statement is effective for reporting periods beginning after December 15, 2018. The District is currently evaluating the impact this standard will have on the financial statements when adopted.

In June 2017, the GASB issued Statement No. 87, *Leases*. The statement establishes a single model for lease accounting based on the principle that leases are financings of the right to use an underlying asset. This statement is effective for reporting periods beginning after December 15, 2019. The District is currently evaluating the impact this standard will have on the financial statements when adopted.

## REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND - BUDGETARY BASIS FOR THE YEAR ENDED JUNE 30, 2018

	Budget			Variance Final Budget - Positive	
DE IELUIC	Original	Final	Actual	(Negative)	
REVENUES  Description to use	\$ 35,310,321	\$ 35,621,624	\$ 35,621,624	\$ -	
Property taxes	1,202,582	1,293,582	1,356,562	62,980	
Other local sources	1,128,677	1,105,824	1,146,862	41,038	
Interdistrict sources	3,707,472			28,677	
State sources	* *	4,098,252	4,126,929	·	
Federal sources	303,526	287,157	285,456	(1,701)	
Other sources	55,000	67,000	68,409	1,409	
Total revenues	41,707,578	42,473,439	42,605,842	132,403	
EXPENDITURES					
Instruction					
Regular instruction	17,580,202	17,906,940	17,937,082	(30,142)	
Vocational instruction	353,918	356,318	371,494	(15,176)	
Other instruction	2,252,210	2,271,010	2,292,719	(21,709)	
Total instruction	20,186,330	20,534,268	20,601,295	(67,027)	
Support services		-			
Pupil services	1,974,731	1,975,521	2,058,140	(82,619)	
Instructional staff services	1,890,339	2,018,494	2,035,582	(17,088)	
General administration services	793,473	782,473	704,137	78,336	
School administration services	2,664,887	2,662,587	2,551,454	111,133	
Business services	457,243	580,660	595,205	(14,545)	
Operations and maintenance of plant	5,988,631	6,145,031	6,032,077	112,954	
Pupil transportation services	1,834,188	1,823,660	1,750,064	73,596	
Central services	1,329,750	1,329,750	1,321,496	8,254	
Insurance	308,446	308,446	313,831	(5,385)	
Other support services	883,651	890,101	84,786	805,315	
Total support services	18,125,339	18,516,723	17,446,772	1,069,951	
Debt service					
Principal	114,478	-	-	-	
Interest and fiscal charges	45,012	43,612	36,013	7,599	
Total debt service	159,490	43,612	36,013	7,599	
Non-program			<del></del>		
General tuition payments	465,472	525,125	519,268	5,857	
Adjustments and refunds	5,000	5,000	1,966	3,034	
Voucher payments	94,122	131,886	131,886	-	
Total non-program	564,594	662,011	653,120	8,891	
Total expenditures	39,035,753	39,756,614	38,737,200	1,019,414	
Excess of revenues over expenditures	2,671,825	2,716,825	3,868,642	1,151,817	
OTHER FINANCING SOURCES (USES)					
Proceeds from sale of capital assets	2,000	2,000	6,940	4,940	
Transfers out	(4,473,825)	(4,518,825)	(4,602,284)	(83,459)	
Total other financing sources (uses)	(4,471,825)	(4,516,825)	(4,595,344)	(78,519)	
Net change in fund balance	(1,800,000)	(1,800,000)	(726,702)	1,073,298	
Fund balance - July 1	10,820,295	10,820,295	10,820,295		
Fund balance - June 30	\$ 9,020,295	\$ 9,020,295	\$ 10,093,593	\$ 1,073,298	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - SPECIAL EDUCATION SPECIAL REVENUE FUND - BUDGETARY BASIS FOR THE YEAR ENDED JUNE 30, 2018

		Buc	lget				Fina	ariance I Budget - Positive
	Oi	riginal		Final		Actual	(Negative)	
REVENUES		<u> </u>				_		
Interdistrict sources	\$	56,000	\$	56,000	\$	51,795	\$	(4,205)
Intermediate sources		15,000		15,000		3,391		(11,609)
State sources		1,651,946		1,593,792		1,628,025		34,233
Federal sources		680,185		890,370		777,436		(112,934)
Other sources				-		43,347		43,347
Total revenues		2,403,131		2,555,162		2,503,994		(51,168)
EXPENDITURES								
Instruction								
Special education instruction		4,811,028		4,973,059		4,901,428		71,631
Support services								
Pupil services		1,003,031		973,031		919,939		53,092
Instructional staff services		319,955		319,955		358,324		(38,369)
General administration services		20,000		20,000		4,023		15,977
Operations and maintenance of plant		942		942		202		740
Pupil transportation services		391,000		456,000		475,456		(19,456)
Insurance		10,000		10,000		215		9,785
Total support services		1,744,928		1,779,928		1,758,159		21,769
Non-program								
Special education tuition payments		321,000		321,000		346,691		(25,691)
Total expenditures		6,876,956	_	7,073,987		7,006,278		67,709
Excess of revenues under expenditures	(	(4,473,825)		(4,518,825)		(4,502,284)		16,541
OTHER FINANCING SOURCES								
Transfers in		4,473,825		4,518,825		4,502,284		(16,541)
Net change in fund balance		-		-		-		-
Fund balance - July 1		-		<u>-</u> ,				
Fund balance - June 30	\$		_\$		<u>\$</u>		\$	<del></del>

## SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS LAST 10 FISCAL YEARS \*

		2017		2016
Total OPEB liability Service cost Interest Changes of assumptions	\$	892,377 354,994 (396,390)	\$	892,377 348,020 -
Benefit payments Net change in total OPEB liability Total OPEB liability - beginning		(1,077,913) (226,932) 11,925,909	_	(987,918) 252,479 11,673,430
Total OPEB liability - ending (a)		11,698,977	\$	11,925,909
Plan fiduciary net position Contributions - employer Net investment income Benefit payments	\$	1,152,913 7,456 (1,077,913)	\$	1,062,918 2,884 (987,918)
Net change in plan fiduciary net position Plan fiduciary net position - beginning		82,456 1,051,584		77,884 973,700
Plan fiduciary net position - ending (b)	\$	1,134,040	_\$_	1,051,584
District's net OPEB liability - ending (a) - (b)	_\$_	10,564,937	\$	10,874,325
Plan fiduciary net position as a percentage of the total OPEB liability		9.69%		8.82%
Covered-employee payroll	\$	20,712,252	\$	20,712,252
District's net OPEB liability as a percentage of covered-employee payroll		51.01%		52.50%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the current fiscal year end. Amounts for prior years were not available.

## SCHEDULE OF EMPLOYER CONTRIBUTIONS OTHER POSTEMPLOYMENT BENEFIT PLAN LAST 10 FISCAL YEARS \*

	2017		2016		
Actuarially determined contribution (ADC)	\$ 1,471,397	\$	1,193,305		
Contributions in relation to the ADC	1,152,913	_	1,062,918		
Contribution deficiency (excess)	<u>\$ 318,484</u>	<u>\$</u>	130,387		
Covered-employee payroll	\$ 20,712,252	\$	20,712,252		
Contributions as a percentage of covered-employee payroll	5.579	6	5.13%		
Key Methods and Assumption Used to Calculate ADC					
Actuarial cost method	Entry Age Normal	Entry A	Entry Age Normal		
Asset valuation method	Market Value Market Value				
Amortization method	30 year Level Dollar 30 year Level Do				
Discount rate	3.00%	5.00%			
Inflation	2.50%	3.00%			

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the current fiscal year end. Amounts for prior years were not available.

SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET) WISCONSIN RETIREMENT SYSTEM LAST 10 FISCAL YEARS

Plan Fiscal Year Ending	Proportion of the Net Pension Liability (Asset)	S N	Proportionate Share of the Net Pension Liability (Asset)		ered-Employee Payroll	Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)
12/31/14	0.15563939%	\$	(3,822,929)	\$	21,251,265	17.99%	102.74%
12/31/15	0.15420350%		2,505,777		21,942,337	11.42%	98.20%
12/31/16	0.15500576%		1,277,618		22,776,327	5.61%	99.12%
12/31/17	0.15580190%		(4,625,943)		22,988,253	20.12%	102.93%

SCHEDULE OF CONTRIBUTIONS WISCONSIN RETIREMENT SYSTEM LAST 10 FISCAL YEARS

District Fiscal Year Ending	1	ntractually Required ntributions	Rel Co	tributions in ation to the entractually Required ntributions	Contribution Deficiency (Excess)		Cove	red-Employee Payroll	Contributions as a Percentage of Covered-Employee Payroll
6/30/15	\$	1,478,176	\$	1,478,176	\$	-	\$	21,509,297	6.87%
6/30/16		1,501,641		1,501,641	,	-		22,503,513	6.67%
6/30/17		1,537,688		1,537,688		-		22,862,394	6.73%
6/30/18		1,560,109		1,560,109		-		23,156,805	6.74%

## SCHEDULE OF CHANGES IN PENSION LIABILITY AND RELATED RATIOS SUPPLEMENTAL PENSION LAST 10 FISCAL YEARS \*

		2017		2016
Total pension liability				
Service cost	\$	53,824	\$	53,824
Interest		20,468		20,889
Changes in assumptions		(13,848)		-
Benefit payments		(127,500)		(50,000)
Net change in total pension liability		(67,056)		24,713
Total pension liability - beginning		719,095		694,382
Total pension liability - ending	<u>\$</u>	652,039	_\$	719,095
Covered-employee payroll	\$	18,691,519	\$	18,691,519
District's total pension liability as a percentage of covered-employee payroll		3.49%		3.85%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the current fiscal year end. Amounts for prior years were not available.

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2018

#### A. WISCONSIN RETIREMENT SYSTEM

There were no changes of benefit terms for any participating employer in the WRS.

The amounts reported for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year. The District is required to present the last ten fiscal years of data; however accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

#### **B. BUDGETS AND BUDGETARY ACCOUNTING**

Operating budgets are adopted each fiscal year for all governmental funds in accordance with Section 65.90 of the Wisconsin Statutes. Budgetary expenditure control is exercised at the function level. Reported budget amounts are as originally adopted or as amended by Board of Education resolution.

The District follows these procedures in establishing the budgetary data reflected in the basic financial statements.

- Based upon requests from District staff, District administration recommends budget proposals to the Board of Education.
- ▶ The Board of Education prepares a proposed budget including proposed expenditures and the means of financing them for the July 1 through June 30 fiscal year.
- A public notice is published containing a summary of the budget and identifying the time and place where a public hearing will be held on the proposed budget.
- Pursuant to the public budget hearing, the Board of Education may make alterations to the proposed budget.
- ▶ Once the Board of Education (following the public hearing) adopts the budget, no changes may be made in the amount of tax to be levied or in the amount of the various appropriations and the purposes of such appropriations unless authorized by a 2/3 vote of the entire Board of Education.
- Appropriations lapse at year end unless authorized as a carryover by the Board of Education. The portion of fund balance representing carryover appropriations is reported as a committed or assigned fund balance in the fund financial statements.
- ▶ Encumbrance accounting is used by the District as an extension of formal budgetary control during the year.
- ► The DPI requires the District to separate special education revenues and expenditures from other General Fund amounts.

The District did not have any material violation of legal or contractual provisions for the fiscal year ended June 30, 2018.

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2018

#### **Budgetary Information**

Budgetary information is derived from the annual operating budget and is presented in accordance with generally accepted accounting principles, except the District adopts a budget for the special education special revenue fund. An explanation of the differences between Revenues, Expenditures, and Other Financing Sources (Uses) for budgetary funds on budgetary fund basis and a GAAP General Fund basis is summarized below:

		Special Education
	General	Fund
Revenues		
Actual amounts (budgetary basis)	\$ 42,605,842	\$ 2,503,994
Reclassification of special education fund	2,503,994	(2,503,994)
Total revenues	45,109,836	
Expenditures		
Actual amounts (budgetary basis)	38,737,200	7,006,278
Reclassification of special education fund	7,006,278	(7,006,278)
Total expenditures	45,743,478	
Excess of revenues over (under) expenditures	2.000.042	(4.502.20.4)
Actual amounts (budgetary basis)	3,868,642	(4,502,284)
Reclassification of special education fund Excess of revenues over (under) expenditures	(4,502,284)	4,502,284
excess of revenues over (under) expenditures	(055,042)	
Other financing sources (uses)		
Actual amounts (budgetary basis)	(4,595,344)	4,502,284
Reclassification of special education fund	4,502,284	(4,502,284)
Total other financing sources (uses)	(93,060)	
N. 1		
Net change in fund balance	(726,702)	_
Actual amounts (budgetary basis)	(120,102)	
Fund balance - July 1		
Actual amounts (budgetary basis)	10,820,295	
Fund balance - June 30	£ 40.000.500	<b>*</b>
Actual amounts (budgetary basis)	\$ 10,093,593	<u> </u>

### SUPPLEMENTARY INFORMATION

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2018

	Special Revenue						De	Debt Service	
	Trust		Food Service		Community Service		Referendum Debt Service		
ASSETS									
Cash and investments	\$	190,175	\$	497,461	\$	190,840	\$	496,874	
Receivables Accounts		13,398		137					
Other		13,390		157		_		-	
Due from other funds									
Total assets	\$	203,573	\$	497,598	\$	190,840	\$	496,874	
LIABILITIES AND FUND BALANCES									
Liabilities	*		*	01.005	*	4.450	*		
Accounts payable Accrued and other current liabilities	\$	-	\$	81,085	\$	1,452 7,935	\$	-	
Unearned revenues		_		61,859		7,955		-	
Oneamed revenues				01,033					
Total liabilities				142,944		9,387			
Fund balances									
Restricted		203,573		354,654		-		496,874	
Assigned						181,453			
Total fund balances		203,573		354,654		181,453		496,874	
Total liabilities and fund balances	<u>\$</u> _	203,573	_\$	497,598	\$	190,840	\$	496,874	

	ital Projects Capital provement Trust	-	Total
\$	186,063	\$	1,561,413
	- 1,489 100,000		13,535 1,489 100,000
_\$	287,552	\$	1,676,437
\$	- - -	\$	82,537 7,935 61,859
			152,331
	287,552		1,342,653 181,453
	287,552		1,524,106
\$	287,552	\$	1,676,437

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2018

		Debt Service		
	Trust	Food Service	Community Service	Referendum Debt Service
REVENUES				
Property taxes	\$ -	\$ -	\$ 227,580	\$ 3,025,749
Other local sources	280,015	1,003,422	549,881	9,592
State sources	-	13,522	-	-
Federal sources	-	320,104	-	-
Other sources		2,263		
Total revenues	280,015	1,339,311	777,461	3,035,341
EXPENDITURES				
Instruction				
Regular instruction	138,613	-	-	_
Other instruction	35,990	-	_	_
Total instruction	174,603	-	•	
Support services				
Instructional staff services	43,833	-	-	_
School administration services	51,543	-	-	-
Operations and maintenance of plant	-	•	54,870	_
Food services	-	1,308,347	-	-
Total support services	95,376	1,308,347	54,870	
Debt service				
Principal	-	-	•	2,310,000
Interest and fiscal charges	-	-	-	738,849
Total debt service	-	-	-	3,048,849
Community service	-		704,579	
Total expenditures	269,979	1,308,347	759,449	3,048,849
Excess of revenues over (under) expenditures	10,036	30,964	18,012	(13,508)
OTHER FINANCING SOURCES Transfers in				
Net change in fund balances	10,036	30,964	18,012	(13,508)
Fund balances - July 1	193,537	323,690	163,441	510,382
Fund balances - June 30	\$ 203,573	\$ 354,654	\$ 181,453	\$ 496,874

Capital Projects  Capital Improvement Trust	Total Nonmajor Governmental Funds
\$ - 1,992 -	\$ 3,253,329 1,844,902 13,522
	320,104 2,263
1,992	5,434,120
- - - - - - - -	138,613 35,990 174,603 43,833 51,543 54,870 1,308,347 1,458,593 2,310,000
	738,849 3,048,849
	704,579
1,992	5,386,624
100,000	100,000
101,992	147,496
185,560	1,376,610
\$ 287,552	\$ 1,524,106

SCHEDULE OF CHANGES IN ASSETS AND LIABILITIES PUPIL ACTIVITY FUND FOR THE YEAR ENDED JUNE 30, 2018

		alance /1/2017	A	dditions	 eletions	_	alance 30/2018
ASSETS Cash Accounts receivable	\$	35,771 9,415	\$	163,636	\$ 160,894 9,415	\$	38,513
Total assets	<u>\$</u>	45,186	<u>\$</u>	163,636	\$ 170,309	\$	38,513
LIABILITIES  Due to student organizations Homestead High School Lake Shore Middle School Steffen Middle School Donges Bay Elementary School Oriole Lane Elementary School Wilson Elementary School	\$	24,136 9,333 10,378 275 353 711	\$	130,129 9,581 13,625 283 4,309 5,709	\$ 138,731 6,962 14,169 283 4,301 5,863	\$	15,534 11,952 9,834 275 361 557
Total liabilities	<u>\$</u>	45,186	\$	163,636	\$ 170,309	\$	38.513

## ADDITIONAL INDEPENDENT AUDITORS' REPORT FOR BASIC FINANCIAL STATEMENTS



Independent auditors' report on internal control over financial reporting and on compliance and other matters based on an audit of financial statements performed in accordance with *Government Auditing Standards* 

To the Board of Education Mequon-Thiensville School District Mequon, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Mequon-Thiensville School District, Mequon, Wisconsin (the "District") as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated November 27, 2018. Our report includes a reference to other auditors who audited the financial statements on the Mequon-Thiensville Education Foundation, Inc., as described in our report on the Mequon-Thiensville School District's financial statements. The financial statements of the Mequon-Thiensville Education Foundation, Inc. were not audited in accordance with *Government Auditing Standards*.

#### INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2018-001 that we consider to be a significant deficiency.

#### COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### MEQUON-THIENSVILLE SCHOOL DISTRICT'S RESPONSE TO FINDING

The District's response to the finding identified in our audit is described in the accompanying schedule of prior year audit findings and corrective action plan. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **PURPOSE OF THIS REPORT**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Certified Public Accountants

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Sheboygan, Wisconsin November 27, 2018

### FEDERAL AND STATE AWARDS



Independent auditors' report on compliance for each major federal and state program and on internal control over compliance required by the Uniform Guidance and the *State Single Audit Guidelines* 

To the Board of Education Mequon-Thiensville School District Mequon, Wisconsin

#### REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL AND STATE PROGRAM

We have audited Mequon Thiensville School District's (the "District's") compliance with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Compliance Supplement* and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration that could have a direct and material effect on each of the District's major federal and state programs for the year ended June 30, 2018. The District's major federal and state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

#### MANAGEMENT'S RESPONSIBILITY

Management is responsible for compliance with the requirements of federal and state statutes, regulations, and the terms and conditions of its federal and state awards applicable to its federal and state programs.

#### **AUDITORS' RESPONSIBILITY**

Our responsibility is to express an opinion on compliance for each of the District's major federal and state programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration. Those standards, Uniform Guidance and the *State Single Audit Guidelines* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal or state program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal and state program. However, our audit does not provide a legal determination of the District's compliance.

#### OPINION ON EACH MAJOR FEDERAL AND STATE PROGRAM

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended June 30, 2018.

#### REPORT ON INTERNAL CONTROL OVER COMPLIANCE

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal or state program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal and state program and to test and report on internal control over compliance in accordance with the Uniform Guidance and the *State Single Audit Guidelines*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal or state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal or state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and the *State Single Audit Guidelines*. Accordingly, this report is not suitable for any other purpose.

Certified Public Accountants

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Sheboygan, Wisconsin November 27, 2018

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2018

Grantor Agency/Federal Program Title	CFDA Number	Pass-Through Agency	Pass-Through Entity Identifying Number	(Accrued) Deferred Revenue 7/1/17	Value or Cash Received (Refunded)	Accrued (Deferred) Revenue 6/30/18	Total Expenditures	Subrecipient Payments
U.S. DEPARTMENT OF AGRICULTURE Child Nutrition Cluster								
School Breakfast Program	10.553	WI DPI	2018-453479-SB-546	<b>S</b> -	\$ 36,889	\$ -	\$ 36.889	<b>S</b> -
School bleaklast Program	10.555	*****	2010 435473 30 340	•	30,003	•	• 20,002	•
National School Lunch Program	10.555	WI DPI	2018-453479-NSL-547	-	208,270	-	208,270	-
Donated Commodities 17-18	10.555	WI DPI	Unknown		74,945		74,945	
Total National School Lunch Program					283,215		283,215	-
Total Child Nutrition Cluster					320,104		320,104	
Total U.S. Department of Agriculture					320,104		320,104	
U.S. DEPARTMENT OF EDUCATION								
Title I Grants to Local Educational Agencies	84.010	WI DPI	2017-453479-Title I-141	(59,168)	59,168	-	-	-
Title I Grants to Local Educational Agencies	84.010	WI DPI	2018-453479-Title I-141	• •	65,322	23,709	89,031	-
Title I Grants to Local Educational Agencies	84.010	WI DPI	2017-453479-Focus-145	(14,000)	14,000	-	· <u>-</u>	-
Title I Grants to Local Educational Agencies	84.010	WI DPI	2018-453479-Focus-145	-	540	13,460	14,000	-
Total Title I Grants to Local Educational Agencies				(73,168)	139,030	37,169	103,031	
Special Education Cluster (IDEA)								
Special Education Grants to States	84.027	WI DPI	2017-453479-IDEA-341	(240,649)	240,649	-	-	-
Special Education Grants to States	84.027	WI DPI	2018-453479-IDEA-341	`	582,244	177,919	760,163	-
Special Education Preschool Grants	84.173	WI DPI	2017-453479-Pre-S-347	(9,361)	9,361	-	•	-
Special Education Preschool Grants	84.173	WI DPI	2018-453479-Pre-S-347		9,526	5,772	15,298	-
Total Special Education Cluster (IDEA)				(250,010)	841,780	183,691	775,461	-
English Language Acquisition State Grants	84.365	WI DPI	2017-453479-Title III A-391	(3,780)	3,780	_	_	_
English Language Acquisition State Grants	84.365	WI DPI	2018-453479-Title III A-391	(5,700)	8,561	3,774	12,335	_
Total English Language Acquisition State Grants	04.303	******	2010 433473 THIC III A 331	(3,780)	12,341	3,774	12,335	
Improving Teacher Quality State Grants	84.367	WI DPI	2018-453479-Title II-365		44,061	11,006	55,067	-
Total U.S. Department of Education				(326,958)	1,037,212	235,640	945,894	
Total Cia. Capatinions of Lancation								
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES								
Medicaid Cluster  Medical Assistance Program	93.778	WI DHS	44222900		114,411	2,587	116,998	
TOTAL FEDERAL AWARDS				\$ (326,958)	\$ 1,471,727	\$ 238,227	\$ 1,382,996	<u>.</u>
			Reconciliation to the basic finan	cial statements			£ 1393,006	

The notes to the schedules of expenditures of federal and state awards are an integral part of this schedule.

Federal sources

\$ 1,382,996

## SCHEDULE OF EXPENDITURES OF STATE AWARDS FOR THE YEAR ENDED JUNE 30, 2018

Grantor Agency/State Program Title	State I.D. Number	Pass-Through Agency	State Identifying Number	(Accrued) Deferred Revenue 7/1/17	Cash Receive (Refund	-	Accrued (Deferred) Revenue 6/30/18	Total Expenditures	Subrecipient Payments
WISCONSIN DEPARTMENT OF PUBLIC INSTRUCTION									
Special Education and School Age Parents	255.101	Direct Program	453479-100	\$ -	\$ 1.53	2,827	\$ -	\$ 1,532,827	\$ -
State School Lunch Aid	255.102	Direct Program	453479-107	•		1,372	· -	11,372	•
Common School Fund Library Aid	255.103	Direct Program	453479-104	-	13	3,041	-	133,041	
General Transportation Aid	255.107	Direct Program	453479-103	-	8	5,310	-	85,310	
Equalization Aids	255.201	Direct Program	453479-116	(25,684)	1,08	5,909	18,377	1,079,602	-
Integration Transfer - Non Resident	255.204	Direct Program	453479-106	-	1,11	9,160	-	1,119,160	-
High Cost Special Education Aid	255.210	Direct Program	453479-119	-	9	5,198	-	95,198	-
State School Breakfast Aid	255.344	Direct Program	453479-108	-		2,150	-	2,150	•
Educator Effective Evaluation System	255.940	Direct Program	453479-154	(12,964)	1:	,964	21,329	21,329	-
Per Pupil Aid	255.945	Direct Program	453479-113	-		1,000	-	1,584,000	-
Assessments of Reading Readiness	255.956	Direct Program	453479-166	-		3,740	-	8,740	-
Robotics League Participation Grant	255.959	Direct Program	453479-167	(9,415)		9,783 .	-	10,368	
Total Wisconsin Department of Public Instruction				(48,063)	5,69	<u>1,454</u>	39,706	5,683,097	
TOTAL STATE PROGRAMS				\$ (48,063)	<u>\$ 5.69</u>	<u>1.454</u>	\$ 39,706	\$ 5.683.097	<u> </u>
			Reconciliation to the basic State sources Less: State sources not			<b>a</b>		\$ 5,768,476	
			State tax computer a Total expenditures of st	id		-		(85,379) \$ 5.683.097	

The notes to the schedules of expenditures of federal and state awards are an integral part of this schedule.

## NOTES TO THE SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS FOR THE YEAR ENDED JUNE 30, 2018

#### **NOTE 1: BASIS OF PRESENTATION**

The accompanying schedules of expenditures of federal and state awards for the Mequon Thiensville School District are presented in accordance with the requirements of Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration.

The schedules of expenditures of federal and state awards include all federal and state awards of the District. Because the schedules present only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.

#### **NOTE 2: SIGNIFICANT ACCOUNTING POLICIES**

Revenues and expenditures in the schedules are presented in accordance with the modified accrual basis of accounting and are generally in agreement with revenues and expenditures reported in the District's 2018 fund financial statements. Accrued revenue at year-end consists of federal and state program expenditures scheduled for reimbursement to the District in the succeeding year while unearned revenue represents advances for federal and state programs that exceed recorded District expenditures. Because of subsequent program adjustments, these amounts may differ from the prior year's ending balances.

The District has not elected to charge a de minimis rate of 10% of modified total costs.

#### NOTE 3: SPECIAL EDUCATION AND SCHOOL AGE PARENTS PROGRAM

The 2017 - 2018 eligible costs under the State Special Education Program as reported by the District are \$6,117,045. Compiled information required by compliance requirement 1-1 of the Special Education Audit Program was reported to the Wisconsin Department of Public Instruction.

#### **NOTE 4: FOOD DISTRIBUTION**

Nonmonetary assistance is reported in the schedule of expenditures of federal awards at the fair market value of the commodities received and disbursed.

#### **NOTE 5: OVERSIGHT AGENCIES**

The federal and state oversight agencies for the District are as follows:

Federal - U.S. Department of Education State - Wisconsin Department of Public Instruction

#### **NOTE 6: PASS THROUGH ENTITIES**

Federal awards have been passed through the following entities:

WI DHS - Wisconsin Department of Health Services WI DPI - Wisconsin Department of Public Instruction

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2018

CECTIONIA	CLINANAADVAOE	ALIDITORC/ D	CCLU TC
ZECTION I	SUMMARY OF	AUDITORY R	CESULIS.

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D	$\Lambda$ CIC	CINI/	<b>\                                    </b>	CTV.	TFMFNTS

Type of auditors' report issued: Unmodified

Internal control over financial reporting:

► Material weakness(es) identified?

► Significant deficiency(ies) identified? Yes

Noncompliance material to basic financial statements noted?

#### **FEDERAL AND STATE AWARDS**

Internal control over major programs:

► Material weakness(es) identified?

Significant deficiency(ies) identified?

None reported

Type of auditors' report issued on compliance for major programs

Unmodified

Any audit findings disclosed that are required to be reported in accordance

with Uniform Guidance?

Any audit findings disclosed that are required to be reported in accordance with the State Single Audit Guidelines?

No

Identification of major federal programs:

CFDA Number	Name of Federal Program	
	Special Education Cluster	
84.027	Special Education Grants to States	
84.173	Special Education Preschool Grants	

Identification of major state programs:

State ID Number	Name of State Program
255.101	Special Education and School Age Parents
	General Aids
255.201	Equalization Aids
255.204	Integration Transfer Non-Resident

#### Audit threshold used to determine between Type A and Type B programs:

Federal Awards	\$750,000
State Awards	\$250,000

Auditee qualified as low-risk auditee
Yes

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2018

#### **SECTION II: FINANCIAL STATEMENT FINDINGS**

FINDING NO.	CONTROL DEFICIENCIES
2018-001	Preparation of Annual Financial Report Repeat of Finding 2017-001
Condition:	Current District staff maintains accounting records which reflect the District's financial transactions; however, preparing the District's annual financial report, including note disclosures, involves the selection and application of specific accounting principles which would require additional experience and knowledge. The District contracts with us and our knowledge of applicable accounting principles, financial statement format, and note disclosures to assist in the preparation of the annual financial report in an efficient manner.
Criteria:	The preparation and review of the annual financial report by staff with expertise in financial reporting is an internal control intended to prevent, detect and correct a potential omission or misstatement in the financial statements or notes or other required state financial reports.
Cause:	District management has determined that the additional costs associated with training staff to become experienced in applicable accounting principles and note disclosures outweigh the derived benefits.
Effect:	Without our involvement, the District may not be able to completely prepare an annual financial report in accordance with accounting principles generally accepted in the United States of America.
Recommendation:	We recommend the District continue reviewing the annual financial report. While it may not be cost beneficial to train additional staff to completely prepare the report, a thorough review of this information by appropriate staff of the District is necessary to obtain a complete and adequate understanding of the District's annual financial report.

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2018

#### SECTION III: FEDERAL AND STATE AWARD FINDINGS AND QUESTIONED COSTS

There are no audit findings and questioned costs required to be reported under the Uniform Guidance and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration for the year ended June 30, 2018.

#### SECTION IV: OTHER ISSUES

1. Does the auditor have substantial doubt as to the auditee's ability to continue as a going concern?

No

2. Does the audit report show audit issues (i.e. material non-compliance, non-material non-compliance, questioned cost, material weakness, significant deficiencies, management letter comment, excess revenue or excess reserve) related to grant/contracts with funding agencies that require audits to be in accordance with the State Single Audit Guidelines:

Department of Health Services
Department of Public Instruction

No No

3. Was a Management Letter or other document conveying audit comments issued as a result of this audit?

Yes

Name and signature of partner

Bryan Grunewald, CPA

5. Date of report

November 27, 2018

## SCHEDULE OF PRIOR YEAR AUDIT FINDINGS AND CORRECTIVE ACTION PLAN FOR THE YEAR ENDED JUNE 30, 2018

#### PRIOR YEAR AUDIT FINDINGS

The findings noted in the 2017 schedule of findings and questioned costs have been reported to the proper federal and state agencies. The current status of the prior year audit findings, as provided by management, follows:

Finding No. Prior Year Audit Finding

2017-001 Preparation of Annual Financial Report

Management continues to rely on the audit firm to prepare its annual financial report. This finding is

reported as 2018-001.

#### **CORRECTIVE ACTION PLAN**

Finding No. Corrective Action Plan

2018-001 Preparation of Annual Financial Report

District management believes the cost of employing internal resources to draft financial statements and related notes under the GASB 34 model, including the related GASB 34 conversion entries, would outweigh the benefits to be received. Furthermore, District management will continue to employ personnel who have the capability to review, approve and accept responsibility for the financial

statements.